



VENTURA LOCAL AGENCY FORMATION COMMISSION
STAFF REPORT

Meeting Date: February 16, 2022

TO: LAFCo Commissioners

FROM: Andrea Ozdy, Deputy Executive Officer *Andrea Ozdy*

SUBJECT: Sphere of Influence Review:
 LAFCo 22-06S Triunfo Water & Sanitation District

Recommendations:

- A. Determine that the action to review the sphere of influence for Triunfo Water & Sanitation District (Triunfo or District) is exempt from the California Environmental Quality Act (CEQA) pursuant to § 15061(b)(3) of the CEQA Guidelines.
- B. Adopt Resolution LAFCo 22-06S (Attachment 2) making determinations and reviewing the sphere of influence for the District pursuant to Government Code § 56425(g), including that a sphere of influence update is not necessary.

Background:

Pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code § 56000 et seq.), the Commission was required to determine and adopt a sphere of influence (or “sphere”) for each city and special district on or before January 1, 2008. A sphere of influence is defined in Government Code § 56076 as the probable physical boundary and service area of a local agency, as determined by the Commission. Every five years thereafter, the Commission must, as necessary, review and update each sphere of influence (Government Code § 56425(g)).

In compliance with Government Code § 56425(g), the Commission accepted a Municipal Service Review (MSR) report on September 17, 2003, for the District, entitled *Water and Wastewater Municipal Service Review Report*, which addressed agencies within the Calleguas Creek watershed.

LAFCo’s past sphere of influence reviews resulted in the following: (1) a review (i.e., no changes) of the sphere in 2004, (2) a review of the sphere in 2009, and (3) a review of the sphere in 2014.

COMMISSIONERS AND STAFF

COUNTY	CITY	DISTRICT	PUBLIC
Linda Parks	Claudia Bill-de la Peña	Elaine Freeman	Pat Richards
Carmen Ramirez, Vice-Chair	Janice Parvin	Mary Anne Rooney, Chair	
<i>Alternate</i>	<i>Alternate</i>	<i>Alternate</i>	<i>Alternate</i>
Matt LaVere	John C. Zaragoza	John R. (Jack) Curtis	David J. Ross
Executive Officer	Deputy Executive Officer	Office Manager/Clerk	Legal Counsel
Kai Luoma	Andrea Ozdy	Richelle Beltran	Alberto Boada

Discussion:

District Information

The Triunfo Water & Sanitation District is a dependent special district formed in 1963 that, provides: (1) potable water service to the community of Oak Park, (2) recycled water service within and outside its service area, and (3) wastewater collection and treatment services to the communities of Bell Canyon, Oak Park, Lake Sherwood, and the Westlake Village and North Ranch portions of the City of Thousand Oaks, and (4) wastewater collection for the unincorporated community of Bell Canyon. The District purchases all of its potable water from the Calleguas Municipal Water District (CMWD). The District's sphere of influence covers approximately 13,039 acres (about 20.37 square miles); however, its service area covers approximately 20,814 acres (about 32.5 square miles) (Attachment 1). The District is governed by a five-member board of directors.

Current Sphere of Influence Review

LAFCo staff consulted with the District's general manager to discuss the District's sphere of influence, and to determine: (1) if the District has experienced any changes to its service needs or areas since LAFCo's most recent evaluation of its sphere of influence, and (2) if the District staff anticipates any service changes that would warrant adjustment of the sphere boundaries. The existing sphere of influence boundary continues to reflect the District's current and probable service area, and is justified based on the MSR report¹ which demonstrates that the District has the ability to provide urban services at acceptable levels. Therefore, no changes to the sphere of influence for the District are recommended.

Written Determinations

Government Code § 56425(e) requires that, in determining the sphere of influence of an agency, the Commission consider and prepare a written statement of its determinations with respect to each of the following:

- (1) *The present and planned land uses in the area, including agricultural and open-space lands.*
(§ 56425(e)(1))

The Triunfo Water & Sanitation District's sphere of influence consists primarily of urban areas within eastern Ventura County. It is largely developed with a broad range of uses, and significant growth within the area is not expected. While the District's service area includes about 10,000 acres of publicly-owned land designated as *Open Space* by the Ventura County

¹ The MSR report is included as Agenda Item 15 for Commission consideration at the Commission's February 16, 2022, meeting. The staff recommendation regarding the sphere of influence is based, in part, on the information provided in the draft MSR report.

General Plan (i.e., consisting of Chesebro/Palo Comado Canyon within the Santa Monica Mountains National Recreation Area), this area is no longer anticipated for development and is therefore not expected to need services provided by the District.

(2) *The present and probable need for public facilities and services in the area. (§ 56425(e)(2))*

The sphere of influence of the District is primarily developed with a full range of urban uses in accordance with the general plans of the County and the City of Thousand Oaks. Based on the evaluation contained in the MSR prepared by LAFCo, the District has the ability to continue to provide municipal services within its service area and sphere of influence.

(3) *The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide. (§ 56425(e)(3))*

The District provides water, recycled water, and wastewater services within its sphere of influence. The sphere of the District is primarily developed with a full range of urban uses in accordance with the general plans of the County and the City of Thousand Oaks. There are no expected new demands on the District that would adversely impact the present capacity of public facilities and adequacy of public services that the District provides or is authorized to provide. Based on the evaluation contained in the MSR prepared by LAFCo, the District has the ability to continue to provide municipal services within its sphere of influence.

(4) *The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency. (§ 56425(e)(4))*

A disadvantaged unincorporated community is defined as a community with an annual median household income that is less than 80% of the statewide annual median household income (Government Code § 56033.5). No disadvantaged unincorporated communities are located within or contiguous to the District's sphere of influence.

(5) *For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection. . . the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence. (§ 56425(e)(5))*

The review of the District's sphere of influence is not considered an update (i.e., a modification) to the sphere. Additionally, no disadvantaged unincorporated communities are located within the District's sphere of influence.

California Environmental Quality Act (CEQA)

A project is defined in CEQA § 21065, in part, as “an activity which may cause either a direct physical change in the environment, or a reasonably foreseeable indirect physical change in the environment.” Staff recommends that the Commission find that the review of the District’s sphere of influence is exempt from CEQA pursuant to § 15061(b)(3) of the CEQA Guidelines, because “it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.” No change in regulation, land use, or development will occur as a result of the recommended sphere of influence review. The draft resolution contains a finding that the proposed action is exempt from CEQA.

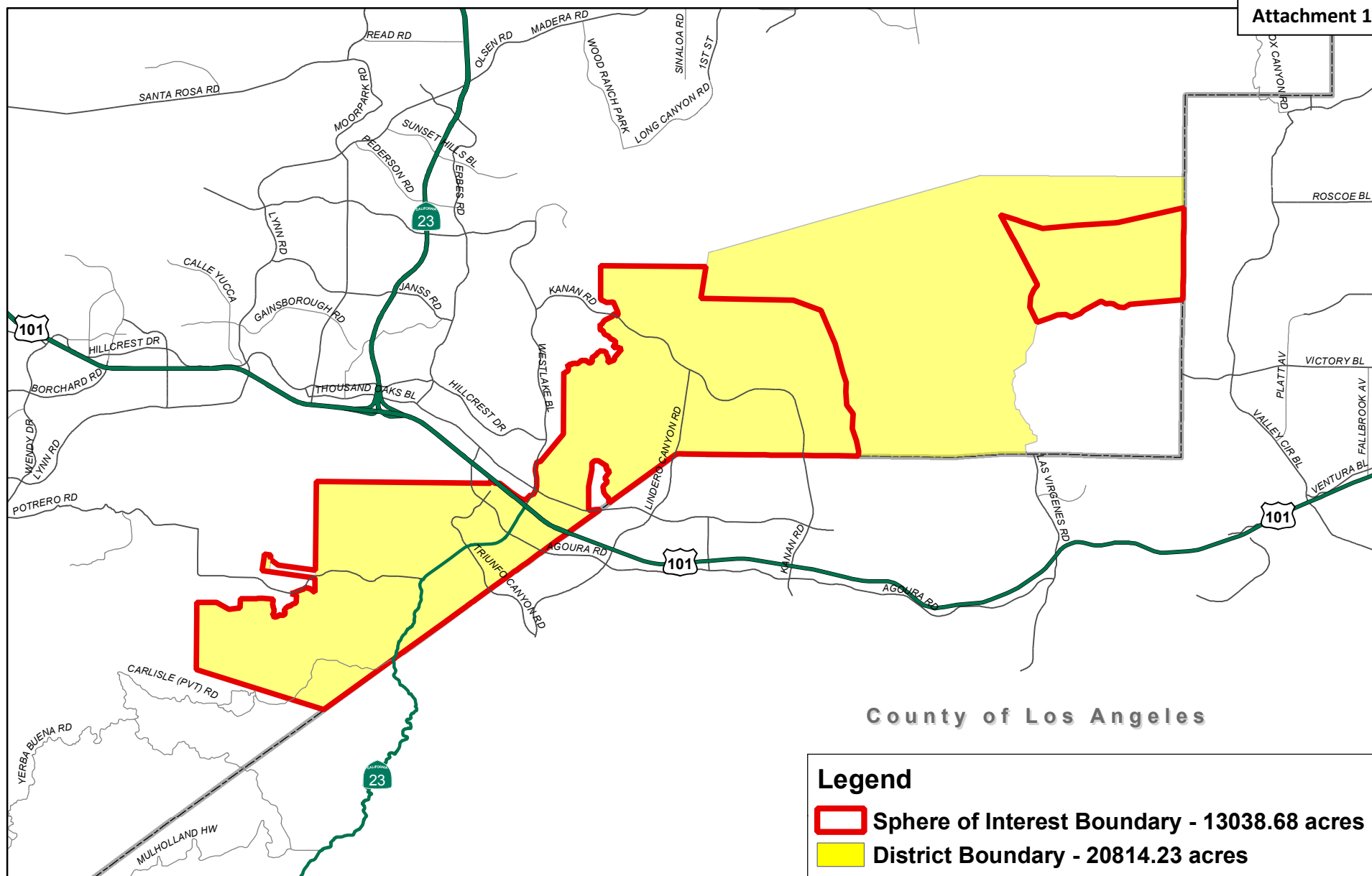
Notice of Public Hearing

This matter has been noticed as a public hearing pursuant to Government Code § 56427. Additionally, all affected agencies have been notified of the public hearing.

Attachments:

1. Existing Sphere of Influence Map for the Triunfo Water & Sanitation District
2. LAFCo 22-06S Resolution

LAFCo makes every effort to offer legible map files with the online and printed versions of our reports; however, occasionally the need to reduce oversize original maps and/or other technological/software factors can compromise readability. Original maps are available for viewing at the LAFCo office by request.

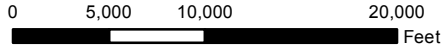


Legend

- Sphere of Interest Boundary - 13038.68 acres
- District Boundary - 20814.23 acres

Triunfo Sanitation District Current as of September 17, 2014

Prepared by County of Ventura - Information Systems Department - GIS Division
State Plane Coordinate System California Zone V - NAD 27
This map was compiled from records and computations



LAFCO 22-06S

**RESOLUTION OF THE VENTURA LOCAL AGENCY FORMATION
COMMISSION MAKING DETERMINATIONS AND REVIEWING
THE SPHERE OF INFLUENCE FOR THE TRIUNFO WATER &
SANITATION DISTRICT**

WHEREAS, Government Code § 56425 et seq. requires the Local Agency Formation Commission (LAFCo or Commission) to develop and determine the sphere of influence of each local governmental agency within the County; and

WHEREAS, Government Code § 56425(g) requires that on or before January 1, 2008, and every five years thereafter, the Commission shall, as necessary, review and update the sphere of influence of each city and special district; and

WHEREAS, the Commission reviewed the sphere of influence for the Triunfo Water & Sanitation District (District) in 2004, reviewed the sphere in 2009, and reviewed the sphere in 2014;

WHEREAS, the Commission desires to review the sphere of influence for the District; and

WHEREAS, no change in regulation, land use, or development will occur as a result of reviewing the sphere of influence for the District; and

WHEREAS, at the times and in the manner required by law, the LAFCo Executive Officer gave notice of the consideration of this item by the Commission; and

WHEREAS, the sphere of influence review item was duly considered at a public hearing on February 16, 2022, as specified in the notice of hearing; and

WHEREAS, the Commission heard, discussed, and considered all oral and written testimony for and against the sphere of influence review including, but not limited to, the LAFCo Staff Report dated February 16, 2022, and recommendations; and

WHEREAS, the Commission accepted the Municipal Service Review report for the District dated February 16, 2022.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED, AND ORDERED by the Commission as follows:

- (1) The LAFCo Staff Report dated February 16, 2022, and recommended review of the sphere of influence for the District are adopted; and
- (2) The subject sphere of influence review is assigned the following distinctive short form designation:
LAFCO 22-06S TRIUNFO WATER & SANITATION DISTRICT SPHERE OF INFLUENCE REVIEW; and
- (3) An update (modification) to the sphere of influence for the District is not necessary; and
- (4) The sphere of influence review for the District is exempt from the California Environmental Quality Act (CEQA) pursuant to § 15061(b)(3) of the CEQA Guidelines, and LAFCo staff is directed to file a Notice of Exemption as the lead agency pursuant to § 15062 of the CEQA Guidelines; and
- (5) The Commission has considered the criteria set forth in Government Code § 56425(e) and determines as follows:

a. *The present and planned land uses in the area, including agricultural and open-space lands. (§ 56425(e)(1))*

The Triunfo Water & Sanitation District's sphere of influence consists primarily of urban areas within eastern Ventura County. It is largely developed with a broad range of uses, and significant growth within the area is not expected. While the District's service area includes about 10,000 acres of publicly-owned land designated as *Open Space* by the Ventura County General Plan (i.e., consisting of Chesebro/Palo Comado Canyon within the Santa Monica Mountains National Recreation Area), this area is no longer anticipated for development and is therefore not expected to need services provided by the District.

b. *The present and probable need for public facilities and services in the area. (§ 56425(e)(2))*

The sphere of influence of the District is primarily developed with a full range of urban uses in accordance with the general plans of the County and the City of Thousand Oaks. Based on the evaluation contained in the MSR prepared by

LAFCo, the District has the ability to continue to provide municipal services within its service area and sphere of influence.

c. *The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide. (§ 56425(e)(3))*

The District provides water, recycled water, and wastewater services within its sphere of influence. The sphere of the District is primarily developed with a full range of urban uses in accordance with the general plans of the County and the City of Thousand Oaks. There are no expected new demands on the District that would adversely impact the present capacity of public facilities and adequacy of public services that the District provides or is authorized to provide. Based on the evaluation contained in the MSR prepared by LAFCo, the District has the ability to continue to provide municipal services within its sphere of influence.

d. *The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency. (§ 56425(e)(4))*

A disadvantaged unincorporated community is defined as a community with an annual median household income that is less than 80% of the statewide annual median household income (Government Code § 56033.5). No disadvantaged unincorporated communities are located within or contiguous to the District's sphere of influence.

e. *For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection. . . the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence. (§ 56425(e)(5))*

The review of the District's sphere of influence is not considered an update (i.e., a modification) to the sphere. Additionally, no disadvantaged unincorporated communities are located within the District's sphere of influence.

- (6) The sphere of influence for the District is hereby reviewed and is generally depicted in Exhibit A, "Triunfo Water & Sanitation District," attached hereto; and
- (7) LAFCo staff is directed to have the official Geographic Information System (GIS) sphere of influence data maintained for the Ventura LAFCo by the Ventura County Information Technology Services Department as the official sphere of influence record for the District updated consistent with this action.

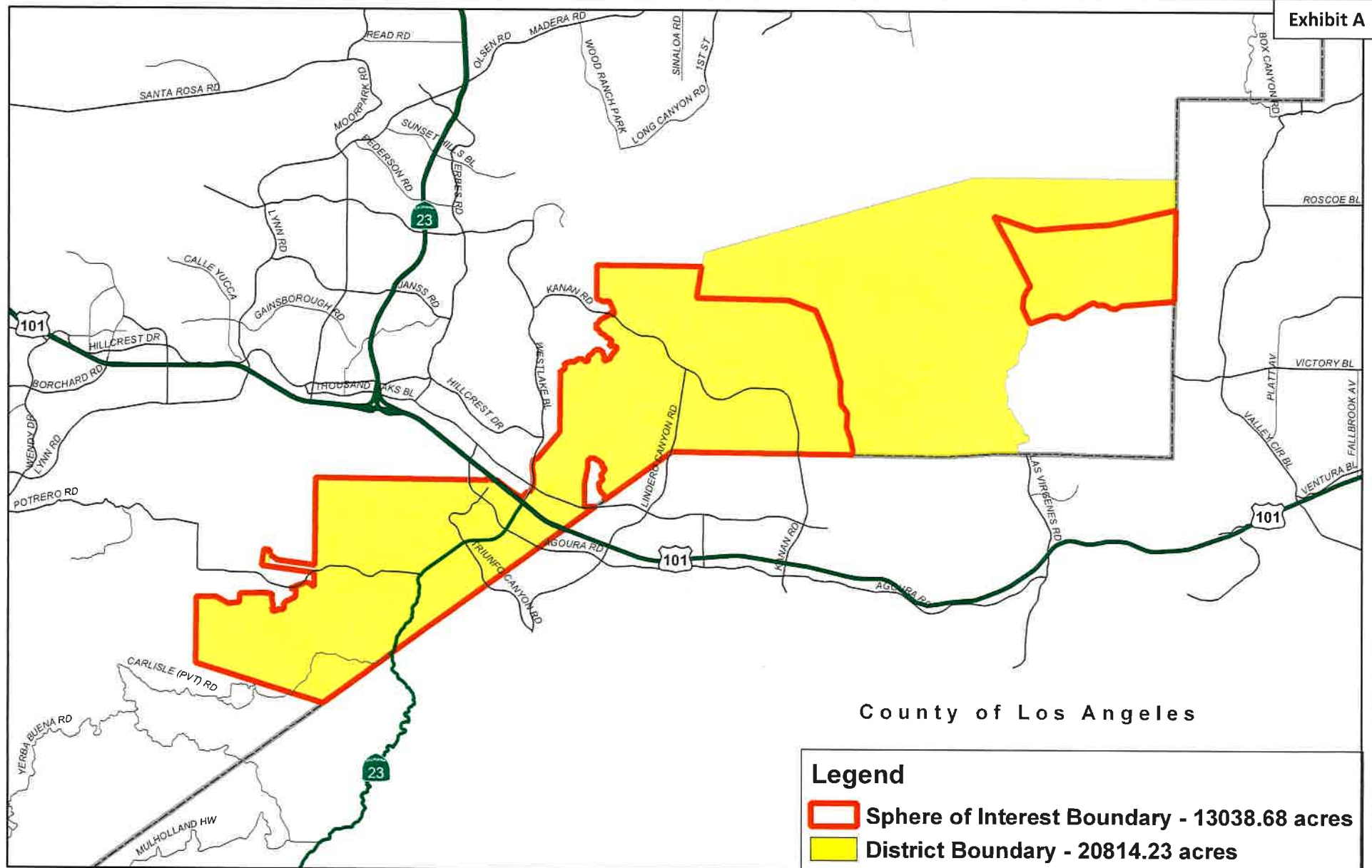
This resolution was adopted on February 16, 2022.

	AYE	NO	ABSTAIN	ABSENT
Commissioner Bill-de la Peña	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Commissioner Freeman	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Commissioner Parks	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Commissioner Parvin	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Commissioner Ramirez	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Commissioner Richards	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Commissioner Rooney	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alt. Commissioner Curtis	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alt. Commissioner La Vere	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alt. Commissioner Ross	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alt. Commissioner Zaragoza	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

2-16-2022 
February 16, 2022 Chair, Ventura Local Agency Formation Commission

Attachment: Exhibit A

c: Triunfo Water & Sanitation District
Ventura County Information Technology Services Department



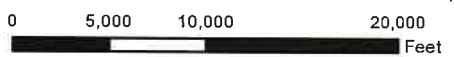
Legend

- Sphere of Interest Boundary - 13038.68 acres
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Triunfo Sanitation District Current as of September 17, 2014

Prepared by County of Ventura - Information Systems Department - GIS Division
State Plane Coordinate System California Zone V - NAD 27



This map was compiled from records and computations

WARNING: The information contained hereon was created by the Ventura County Geographic Information System (GIS), which is designed and operated solely for the convenience of the County and related contract entities. The County does not warrant the accuracy of this information, and no decision involving a risk of economic loss or physical injury should be made in reliance thereon.